# Union Calendar No. 331

110TH CONGRESS 2D SESSION

# H. CON. RES. 312

[Report No. 110-543]

Revising the congressional budget for the United States Government for fiscal year 2008, establishing the congressional budget for the United States Government for fiscal year 2009, and setting forth appropriate budgetary levels for fiscal years 2010 through 2013.

#### IN THE HOUSE OF REPRESENTATIVES

March 7, 2008

Mr. Spratt, from the Committee on the Budget, reported the following concurrent resolution; which was committed to the Committee of the Whole House on the State of the Union and ordered to be printed

# **CONCURRENT RESOLUTION**

Revising the congressional budget for the United States Government for fiscal year 2008, establishing the congressional budget for the United States Government for fiscal year 2009, and setting forth appropriate budgetary levels for fiscal years 2010 through 2013.

- 1 Resolved by the House of Representatives (the Senate
- 2 concurring),

#### SECTION 1. CONCURRENT RESOLUTION ON THE BUDGET

#### 2 FOR FISCAL YEAR 2009.

- 3 (a) Declaration.—The Congress determines and
- 4 declares that the concurrent resolution on the budget for
- 5 fiscal year 2008 is revised and replaced and that this is
- 6 the concurrent resolution on the budget for fiscal year
- 7 2009, including appropriate budgetary levels for fiscal
- 8 years 2010 through 2013.

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- Sec. 304. Deficit-neutral reserve fund for infrastructure investment.
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- Sec. 313. Deficit-neutral reserve fund for trade adjustment assistance and unemployment insurance modernization.
- Sec. 314. Deficit-neutral reserve fund for county payments legislation.
- Sec. 315. Deficit-neutral reserve fund for San Joaquin River restoration and Navajo Nation water rights settlements.
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- Sec. 611. Sense of the House regarding subprime lending and foreclosures.
- Sec. 612. Sense of House regarding the importance of child support enforcement.

# 1 TITLE I—RECOMMENDED

## 2 LEVELS AND AMOUNTS

- 3 SEC. 101. RECOMMENDED LEVELS AND AMOUNTS.
- 4 The following budgetary levels are appropriate for
- 5 each of fiscal years 2008 through 2013:
- 6 (1) Federal revenues.—For purposes of the
- 7 enforcement of this resolution:
- 8 (A) The recommended levels of Federal
- 9 revenues are as follows:
- Fiscal year 2008: \$1,879,540,000,000.

1	Fiscal year 2009: \$2,027,124,000,000.
2	Fiscal year 2010: \$2,205,864,000,000.
3	Fiscal year 2011: \$2,442,025,000,000.
4	Fiscal year 2012: \$2,669,315,000,000.
5	Fiscal year 2013: \$2,771,740,000,000.
6	(B) The amounts by which the aggregate
7	levels of Federal revenues should be adjusted
8	are as follows:
9	Fiscal year 2008: \$0.
10	Fiscal year 2009: $-\$70,000,000,000$ .
11	Fiscal year 2010: \$23,000,000,000.
12	Fiscal year 2011: \$14,000,000,000.
13	Fiscal year 2012: \$16,000,000,000.
14	Fiscal year 2013: \$17,000,000,000.
15	(2) New Budget Authority.—For purposes
16	of the enforcement of this resolution, the appropriate
17	levels of total new budget authority are as follows:
18	Fiscal year 2008: \$2,556,254,000,000.
19	Fiscal year 2009: \$2,529,246,000,000.
20	Fiscal year 2010: \$2,564,161,000,000.
21	Fiscal year 2011: \$2,698,039,000,000.
22	Fiscal year 2012: \$2,740,065,000,000.
23	Fiscal year 2013: \$2,866,862,000,000.

1	(3) BUDGET OUTLAYS.—For purposes of the
2	enforcement of this resolution, the appropriate levels
3	of total budget outlays are as follows:
4	Fiscal year 2008: \$2,462,616,000,000.
5	Fiscal year 2009: \$2,563,380,000,000.
6	Fiscal year 2010: \$2,622,295,000,000.
7	Fiscal year 2011: \$2,716,979,000,000.
8	Fiscal year 2012: \$2,728,965,000,000.
9	Fiscal year 2013: \$2,857,394,000,000.
10	(4) Deficits (on-budget).—For purposes of
11	the enforcement of this resolution, the amounts of
12	the deficits (on-budget) are as follows:
13	Fiscal year 2008: \$583,076,000,000.
14	Fiscal year 2009: \$536,256,000,000.
15	Fiscal year 2010: \$416,431,000,000.
16	Fiscal year 2011: \$274,954,000,000.
17	Fiscal year 2012: \$59,650,000,000.
18	Fiscal year 2013: \$85,654,000,000.
19	(5) Debt subject to limit.—Pursuant to
20	section 301(a)(5) of the Congressional Budget Act
21	of 1974, the appropriate levels of the debt subject to
22	limit are as follows:
23	Fiscal year 2008: \$9,567,484,000,000.
24	Fiscal year 2009: \$10,199,551,000,000.
25	Fiscal year 2010: \$10,724,264,000,000.

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Fiscal year 2011: $11,103,954,000,000.
 1
 2
             Fiscal year 2012: $11,295,107,000,000.
 3
             Fiscal year 2013: $11,495,218,000,000.
 4
             (6) Debt held by the public.—The appro-
 5
        priate levels of debt held by the public are as follows:
 6
             Fiscal year 2008: $5,396,807,000,000.
 7
             Fiscal year 2009: $5,753,900,000,000.
 8
             Fiscal year 2010: $5,981,334,000,000.
 9
             Fiscal year 2011: $6,047,654,000,000.
10
             Fiscal year 2012: $5,885,687,000,000.
11
             Fiscal year 2013: $5,744,120,000,000.
12
   SEC. 102. MAJOR FUNCTIONAL CATEGORIES.
13
        The Congress determines and declares that the ap-
14
   propriate levels of new budget authority and outlays for
15
   fiscal years 2008 through 2013 for each major functional
16
   category are:
17
             (1) National Defense (050):
18
                  Fiscal year 2008:
19
                      (A)
                              New
                                       budget
                                                  authority,
20
                  $590,686,000,000.
21
                      (B) Outlays, $576,173,000,000.
22
                  Fiscal year 2009:
23
                      (A)
                              New
                                       budget
                                                  authority,
24
                  $542,497,000,000.
25
                      (B) Outlays, $573,362,000,000.
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1	Fiscal year 2010:
2	(A) New budget authority,
3	\$550,414,000,000.
4	(B) Outlays, \$560,726,000,000.
5	Fiscal year 2011:
6	(A) New budget authority,
7	\$557,026,000,000.
8	(B) Outlays, \$560,099,000,000.
9	Fiscal year 2012:
10	(A) New budget authority,
11	$\$565,\!800,\!000,\!000.$
12	(B) Outlays, \$556,699,000,000.
13	Fiscal year 2013:
14	(A) New budget authority,
15	\$576,223,000,000.
16	(B) Outlays, 568,829,000,000.
17	(2) International Affairs (150):
18	Fiscal year 2008:
19	(A) New budget authority,
20	\$32,648,000,000.
21	(B) Outlays, \$32,843,000,000.
22	Fiscal year 2009:
23	(A) New budget authority,
24	\$37,111,000,000.
25	(B) Outlays, \$35,702,000,000.

1		Fiscal ye	ear 2010:		
2		(A)	New	budget	authority,
3		\$38,516	,000,000.		
4		(B)	Outlays,	\$36,918,000,	000.
5		Fiscal ye	ear 2011:		
6		(A)	New	budget	authority,
7		\$39,433	,000,000.		
8		(B)	Outlays,	\$37,679,000,	000.
9		Fiscal ye	ear 2012:		
10		(A)	New	budget	authority,
11		\$40,247	,000,000.		
12		(B)	Outlays,	\$38,154,000,	000.
13		Fiscal ye	ear 2013:		
14		(A)	New	budget	authority,
15		\$40,677	,000,000.		
16		(B)	Outlays,	\$38,346,000,	000.
17	(3)	General	Science,	Space, and	Technology
18	(250):				
19		Fiscal ye	ear 2008:		
20		(A)	New	budget	authority,
21		\$27,407	,000,000.		
22		(B)	Outlays,	\$26,456,000,	000.
23		Fiscal ye	ear 2009:		
24		(A)	New	budget	authority,
25		\$29,934	,000,000.		

1	(B) Outlays, \$28,700,000,000.
2	Fiscal year 2010:
3	(A) New budget authority,
4	\$31,165,000,000.
5	(B) Outlays, \$30,604,000,000.
6	Fiscal year 2011:
7	(A) New budget authority,
8	\$32,474,000,000.
9	(B) Outlays, \$32,201,000,000.
10	Fiscal year 2012:
11	(A) New budget authority,
12	\$33,853,000,000.
13	(B) Outlays, \$33,564,000,000.
14	Fiscal year 2013:
15	(A) New budget authority,
16	\$35,298,000,000.
17	(B) Outlays, \$34,477,000,000.
18	(4) Energy (270):
19	Fiscal year 2008:
20	(A) New budget authority,
21	\$3,548,000,000.
22	(B) Outlays, \$1,681,000,000.
23	Fiscal year 2009:
24	(A) New budget authority,
25	\$4,674,000,000.

1	(B) Outlays, \$2,192,000,000.
2	Fiscal year 2010:
3	(A) New budget authority,
4	\$4,645,000,000.
5	(B) Outlays, \$2,878,000,000.
6	Fiscal year 2011:
7	(A) New budget authority,
8	\$4,712,000,000.
9	(B) Outlays, \$3,371,000,000.
10	Fiscal year 2012:
11	(A) New budget authority,
12	\$4,803,000,000.
13	(B) Outlays, \$3,738,000,000.
14	Fiscal year 2013:
15	(A) New budget authority,
16	\$4,895,000,000.
17	(B) Outlays, \$4,020,000,000.
18	(5) Natural Resources and Environment (300):
19	Fiscal year 2008:
20	(A) New budget authority,
21	\$32,560,000,000.
22	(B) Outlays, \$34,440,000,000.
23	Fiscal year 2009:
24	(A) New budget authority,
25	\$38,651,000,000.

1	(B) Outlays, \$35,576,000,000.
2	Fiscal year 2010:
3	(A) New budget authority,
4	\$33,782,000,000.
5	(B) Outlays, \$36,192,000,000.
6	Fiscal year 2011:
7	(A) New budget authority,
8	\$34,670,000,000.
9	(B) Outlays, \$36,420,000,000.
10	Fiscal year 2012:
11	(A) New budget authority,
12	\$35,568,000,000.
13	(B) Outlays, \$36,745,000,000.
14	Fiscal year 2013:
15	(A) New budget authority,
16	\$36,490,000,000.
17	(B) Outlays, \$37,299,000,000.
18	(6) Agriculture (350):
19	Fiscal year 2008:
20	(A) New budget authority,
21	\$22,456,000,000.
22	(B) Outlays, \$21,528,000,000.
23	Fiscal year 2009:
24	(A) New budget authority,
25	\$21,529,000,000.

1	(B) Outlays, \$21,279,000,000.
2	Fiscal year 2010:
3	(A) New budget authority,
4	\$21,719,000,000.
5	(B) Outlays, \$20,680,000,000.
6	Fiscal year 2011:
7	(A) New budget authority,
8	\$21,891,000,000.
9	(B) Outlays, \$20,876,000,000.
10	Fiscal year 2012:
11	(A) New budget authority,
12	$$22,\!263,\!000,\!000.$
13	(B) Outlays, \$21,435,000,000.
14	Fiscal year 2013:
15	(A) New budget authority,
16	\$22,621,000,000.
17	(B) Outlays, \$21,816,000,000.
18	(7) Commerce and Housing Credit (370):
19	Fiscal year 2008:
20	(A) New budget authority,
21	\$11,216,000,000.
22	(B) Outlays, \$5,381,000,000.
23	Fiscal year 2009:
24	(A) New budget authority,
25	\$9,560,000,000.

1	(B) Outlays, \$3,722,000,000.
2	Fiscal year 2010:
3	(A) New budget authority,
4	\$13,887,000,000.
5	(B) Outlays, \$5,835,000,000.
6	Fiscal year 2011:
7	(A) New budget authority,
8	\$8,998,000,000.
9	(B) Outlays, \$2,193,000,000.
10	Fiscal year 2012:
11	(A) New budget authority,
12	\$9,246,000,000.
13	(B) Outlays, \$1,735,000,000.
14	Fiscal year 2013:
15	(A) New budget authority,
16	\$9,642,000,000.
17	(B) Outlays, \$1,648,000,000.
18	(8) Transportation (400):
19	Fiscal year 2008:
20	(A) New budget authority,
21	\$79,794,000,000.
22	(B) Outlays, \$77,795,000,000.
23	Fiscal year 2009:
24	(A) New budget authority,
25	\$73,444,000,000.

1		(B) Out	tlays, s	\$80,443,00	0,000.
2		Fiscal year 2	2010:		
3		(A)	New	budget	authority,
4		\$77,507,000	,000.		
5		(B) Out	tlays, s	\$83,861,00	0,000.
6		Fiscal year 2	2011:		
7		(A)	New	budget	authority,
8		\$78,534,000	,000.		
9		(B) Out	tlays, s	\$86,062,00	0,000.
10		Fiscal year 2	2012:		
11		(A)	New	budget	authority,
12		\$79,485,000	,000.		
13		(B) Out	tlays, s	\$88,134,00	0,000.
14		Fiscal year 2	2013:		
14 15		· ·		budget	authority,
		· ·	New	budget	authority,
15		(A) \$80,478,000	New ,000.	budget \$90,443,00	•
15 16	(9)	(A) \$80,478,000 (B) Out	New ,000. clays, \$	\$90,443,00	•
15 16 17	(9) (450):	(A) \$80,478,000 (B) Out	New ,000. clays, \$	\$90,443,00	0,000.
15 16 17 18	` '	(A) \$80,478,000 (B) Out	New ,000. clays, 5 and	\$90,443,00	0,000.
15 16 17 18 19	` '	(A) \$80,478,000 (B) Out Community	New ,000. clays, 5 and	\$90,443,00 Regional	0,000.
15 16 17 18 19 20	` '	(A) \$80,478,000 (B) Out Community	New ,000. clays, s and 2008:	\$90,443,00 Regional	0,000.  Development
15 16 17 18 19 20 21	` '	(A) \$80,478,000 (B) Out Community Fiscal year 2 (A) \$20,029,000	New ,000. clays, s and 2008: New ,000.	\$90,443,00 Regional	0,000.  Development  authority,

1	(A) New budget authority,
2	\$14,553,000,000.
3	(B) Outlays, \$24,251,000,000.
4	Fiscal year 2010:
5	(A) New budget authority,
6	\$14,826,000,000.
7	(B) Outlays, \$21,816,000,000.
8	Fiscal year 2011:
9	(A) New budget authority,
10	\$15,134,000,000.
11	(B) Outlays, \$17,874,000,000.
12	Fiscal year 2012:
13	(A) New budget authority,
14	\$15,450,000,000.
15	(B) Outlays, \$15,817,000,000.
16	Fiscal year 2013:
17	(A) New budget authority,
18	\$15,755,000,000.
19	(B) Outlays, \$15,561,000,000.
20	(10) Education, Training, Employment, and
21	Social Services (500):
22	Fiscal year 2008:
23	(A) New budget authority,
24	\$90,077,000,000.
25	(B) Outlays, \$90,729,000,000.

1	Fiscal year 2009:
2	(A) New budget authority,
3	\$95,235,000,000.
4	(B) Outlays, \$90,947,000,000.
5	Fiscal year 2010:
6	(A) New budget authority,
7	\$102,594,000,000.
8	(B) Outlays, \$98,345,000,000.
9	Fiscal year 2011:
10	(A) New budget authority,
11	\$105,612,000,000.
12	(B) Outlays, \$103,135,000,000.
13	Fiscal year 2012:
14	(A) New budget authority,
15	\$107,828,000,000.
16	(B) Outlays, \$104,397,000,000.
17	Fiscal year 2013:
18	(A) New budget authority,
19	\$101,690,000,000.
20	(B) Outlays, \$103,490,000,000.
21	(11) Health (550):
22	Fiscal year 2008:
23	(A) New budget authority,
24	\$285,101,000,000.
25	(B) Outlays, \$286,688,000,000.

1	Fiscal year 2009:
2	(A) New budget authority,
3	\$306,795,000,000.
4	(B) Outlays, \$305,334,000,000.
5	Fiscal year 2010:
6	(A) New budget authority,
7	\$323,767,000,000.
8	(B) Outlays, \$324,138,000,000.
9	Fiscal year 2011:
10	(A) New budget authority,
11	\$344,749,000,000.
12	(B) Outlays, \$343,718,000,000.
13	Fiscal year 2012:
14	(A) New budget authority,
15	\$367,766,000,000.
16	(B) Outlays, \$366,312,000,000.
17	Fiscal year 2013:
18	(A) New budget authority,
19	\$393,085,000,000.
20	(B) Outlays, \$391,326,000,000.
21	(12) Medicare (570):
22	Fiscal year 2008:
23	(A) New budget authority,
24	\$390,458,000,000.
25	(B) Outlays, \$390,454,000,000.

1	Fiscal year 2009:
2	(A) New budget authority,
3	\$420,191,000,000.
4	(B) Outlays, \$419,974,000,000.
5	Fiscal year 2010:
6	(A) New budget authority,
7	\$445,225,000,000.
8	(B) Outlays, \$445,349,000,000.
9	Fiscal year 2011:
10	(A) New budget authority,
11	\$494,370,000,000.
12	(B) Outlays, \$494,193,000,000.
13	Fiscal year 2012:
14	(A) New budget authority,
15	\$491,353,000,000.
16	(B) Outlays, \$491,110,000,000.
17	Fiscal year 2013:
18	(A) New budget authority,
19	\$552,389,000,000.
20	(B) Outlays, \$552,503,000,000.
21	(13) Income Security (600):
22	Fiscal year 2008:
23	(A) New budget authority,
24	\$389,865,000,000.
25	(B) Outlays, \$394,100,000,000.

1	Fiscal year 2009:
2	(A) New budget authority,
3	\$411,699,000,000.
4	(B) Outlays, \$414,032,000,000.
5	Fiscal year 2010:
6	(A) New budget authority,
7	\$417,519,000,000.
8	(B) Outlays, \$418,617,000,000.
9	Fiscal year 2011:
10	(A) New budget authority,
11	\$426,924,000,000.
12	(B) Outlays, \$427,541,000,000.
13	Fiscal year 2012:
14	(A) New budget authority,
15	\$412,355,000,000.
16	(B) Outlays, \$412,831,000,000.
17	Fiscal year 2013:
18	(A) New budget authority,
19	\$427,988,000,000.
20	(B) Outlays, \$427,703,000,000.
21	(14) Social Security (650):
22	Fiscal year 2008:
23	(A) New budget authority,
24	\$19,378,000,000.
25	(B) Outlays, \$19,378,000,000.

1	Fiscal year 2009:
2	(A) New budget authority,
3	\$21,308,000,000.
4	(B) Outlays, \$21,308,000,000.
5	Fiscal year 2010:
6	(A) New budget authority,
7	\$23,794,000,000.
8	(B) Outlays, \$23,794,000,000.
9	Fiscal year 2011:
10	(A) New budget authority,
11	\$27,330,000,000.
12	(B) Outlays, \$27,330,000,000.
13	Fiscal year 2012:
14	(A) New budget authority,
15	\$30,342,000,000.
16	(B) Outlays, \$30,342,000,000.
17	Fiscal year 2013:
18	(A) New budget authority,
19	\$33,162,000,000.
20	(B) Outlays, \$33,162,000,000.
21	(15) Veterans Benefits and Services (700):
22	Fiscal year 2008:
23	(A) New budget authority,
24	\$86,365,000,000.
25	(B) Outlays, \$83,551,000,000.

1	Fiscal year 2009:
2	(A) New budget authority,
3	\$93,268,000,000.
4	(B) Outlays, \$92,443,000,000.
5	Fiscal year 2010:
6	(A) New budget authority,
7	\$96,000,000,000.
8	(B) Outlays, \$95,710,000,000.
9	Fiscal year 2011:
10	(A) New budget authority,
11	\$101,800,000,000.
12	(B) Outlays, \$101,475,000,000.
13	Fiscal year 2012:
14	(A) New budget authority,
15	\$99,115,000,000.
16	(B) Outlays, \$98,271,000,000.
17	Fiscal year 2013:
18	(A) New budget authority,
19	\$105,094,000,000.
20	(B) Outlays, \$104,266,000,000.
21	(16) Administration of Justice (750):
22	Fiscal year 2008:
23	(A) New budget authority,
24	\$46,237,000,000.
25	(B) Outlays, \$44,282,000,000.

1	Fiscal year 2009:
2	(A) New budget authority,
3	\$48,104,000,000.
4	(B) Outlays, \$47,936,000,000.
5	Fiscal year 2010:
6	(A) New budget authority,
7	\$49,101,000,000.
8	(B) Outlays, \$49,602,000,000.
9	Fiscal year 2011:
10	(A) New budget authority,
11	\$50,338,000,000.
12	(B) Outlays, \$50,596,000,000.
13	Fiscal year 2012:
14	(A) New budget authority,
15	\$51,622,000,000.
16	(B) Outlays, \$51,501,000,000.
17	Fiscal year 2013:
18	(A) New budget authority,
19	\$52,967,000,000.
20	(B) Outlays, \$52,542,000,000.
21	(17) General Government (800):
22	Fiscal year 2008:
23	(A) New budget authority,
24	\$56,407,000,000.
25	(B) Outlays, \$56,920,000,000.

1	Fiscal year 2009:
2	(A) New budget authority,
3	\$23,520,000,000.
4	(B) Outlays, \$23,890,000,000.
5	Fiscal year 2010:
6	(A) New budget authority,
7	\$19,961,000,000.
8	(B) Outlays, \$19,987,000,000.
9	Fiscal year 2011:
10	(A) New budget authority,
11	\$20,611,000,000.
12	(B) Outlays, \$20,496,000,000.
13	Fiscal year 2012:
14	(A) New budget authority,
15	\$21,319,000,000.
16	(B) Outlays, \$21,332,000,000.
17	Fiscal year 2013:
18	(A) New budget authority,
19	\$22,007,000,000.
20	(B) Outlays, \$21,787,000,000.
21	(18) Net Interest (900):
22	Fiscal year 2008:
23	(A) New budget authority,
24	\$349,296,000,000.
25	(B) Outlays, \$349,296,000,000.

1	Fiscal year 2009:
2	(A) New budget authority,
3	\$334,233,000,000.
4	(B) Outlays, \$334,233,000,000.
5	Fiscal year 2010:
6	(A) New budget authority,
7	\$370,534,000,000.
8	(B) Outlays, \$370,534,000,000.
9	Fiscal year 2011:
10	(A) New budget authority,
11	\$406,997,000,000.
12	(B) Outlays, \$406,997,000,000.
13	Fiscal year 2012:
14	(A) New budget authority,
15	\$427,954,000,000.
16	(B) Outlays, \$427,954,000,000.
17	Fiscal year 2013:
18	(A) New budget authority,
19	\$436,292,000,000.
20	(B) Outlays, \$436,292,000,000.
21	(19) Allowances (920):
22	Fiscal year 2008:
23	(A) New budget authority,
24	\$1,000,000,000.
25	(B) Outlays, \$531,000,000.

```
Fiscal year 2009:
 1
 2
                       (A) New budget authority, $0.
 3
                       (B) Outlays, $307,000,000.
                  Fiscal year 2010:
 4
                                        budget
 5
                       (A)
                               New
                                                   authority,
                  -\$150,000,000.
 6
                       (B) Outlays, -\$53,000,000.
 7
 8
                  Fiscal year 2011:
 9
                                        budget
                               New
                       (A)
                                                   authority,
                  -\$200,000,000.
10
                       (B) Outlays, -\$164,000,000.
11
                  Fiscal year 2012:
12
                                        budget
                                                   authority,
13
                       (A)
                               New
                  -$200,000,000.
14
                       (B) Outlays, -\$178,000,000.
15
                  Fiscal year 2013:
16
17
                       (A)
                               New
                                        budget
                                                   authority,
                  -\$200,000,000.
18
                       (B) Outlays, -$200,000,000.
19
20
             (20) Undistributed Offsetting Receipts (950):
21
                  Fiscal year 2008:
22
                       (A)
                               New
                                        budget
                                                   authority,
                  -\$86,330,000,000.
23
                       (B) Outlays, -\$86,330,000,000.
24
25
                  Fiscal year 2009:
```

```
(A)
                                       budget
 1
                              New
                                                   authority,
 2
                  -\$67,060,000,000.
 3
                       (B) Outlays, -\$67,060,000,000.
                  Fiscal year 2010:
 4
                                       budget
 5
                       (A)
                              New
                                                   authority,
                  -\$70,645,000,000.
 6
                       (B) Outlays, -\$70,645,000,000.
 7
 8
                  Fiscal year 2011:
 9
                                       budget
                       (A)
                              New
                                                   authority,
                  -\$73,364,000,000.
10
                       (B) Outlays, -\$73,364,000,000.
11
                  Fiscal year 2012:
12
13
                       (A)
                              New
                                       budget
                                                   authority,
14
                  -\$76,104,000,000.
                       (B) Outlays, -\$76,104,000,000.
15
                  Fiscal year 2013:
16
17
                       (A)
                              New
                                       budget
                                                   authority,
18
                  -\$79,691,000,000.
                       (B) Outlays, -\$79,691,000,000.
19
20
             (21) Overseas Deployments and Other Activi-
21
        ties (970):
22
                  Fiscal year 2008:
                                       budget
23
                       (A)
                              New
                                                   authority,
                  $108,056,000,000.
24
25
                       (B) Outlays, $28,901,000,000.
```

1	Fiscal year 2009:
2	(A) New budget authority,
3	\$70,000,000,000.
4	(B) Outlays, \$74,809,000,000.
5	Fiscal year 2010:
6	(A) New budget authority, \$0.
7	(B) Outlays, \$47,407,000,000.
8	Fiscal year 2011:
9	(A) New budget authority, \$0.
10	(B) Outlays, \$18,251,000,000.
11	Fiscal year 2012:
12	(A) New budget authority, \$0.
13	(B) Outlays, \$5,176,000,000.
14	Fiscal year 2013:
15	(A) New budget authority, \$0.
16	(B) Outlays, \$1,775,000,000.
17	TITLE II—RECONCILIATION
18	SEC. 201. RECONCILIATION IN THE HOUSE OF REPRESENT-
19	ATIVES.
20	(a) Changes in Mandatory Spending.—Not later
21	than September 12, 2008, the House Committee on Ways
22	and Means shall report a reconciliation bill making
23	changes in laws within its jurisdiction sufficient to reduce
24	direct spending by \$750,000,000 for the period of fiscal
25	years 2008 through 2013.

- 1 (b) Changes in Revenue.—Not later than July 15,
- 2 2008, the House Committee on Ways and Means shall re-
- 3 port a reconciliation bill making changes in laws within
- 4 its jurisdiction that will reduce total revenues by
- 5 \$70,000,000,000 for fiscal year 2009 and will increase
- 6 total revenues by \$70,000,000,000 for the period of fiscal
- 7 years 2010 through 2013.
- 8 (c) Adjustments to Allocations and Aggre-
- 9 GATES.—
- 10 (1) Upon the reporting to the House of any bill
- that has complied with reconciliation instructions,
- the chairman of the Committee on the Budget may
- file with the House appropriately revised allocations
- under section 302(a) of the Congressional Budget
- 15 Act of 1974 and revised functional levels and aggre-
- 16 gates.
- 17 (2) Upon the submission to the House of any
- 18 conference report recommending a reconciliation bill
- in which a committee has complied with its reconcili-
- ation instructions, the chairman of the Committee
- on the Budget may file with the House appropriately
- revised allocations under section 302(a) of such Act
- and revised functional levels and aggregates.
- 24 (3) Allocations and aggregates revised pursuant
- 25 to this subsection shall be considered to be alloca-

- 1 tions and aggregates established by the concurrent
- 2 resolution on the budget pursuant to section 301 of
- 3 such Act.

### 4 TITLE III—RESERVE FUNDS

- 5 SEC. 301. DEFICIT-NEUTRAL RESERVE FUND FOR SCHIP
- 6 LEGISLATION.
- 7 In the House, the chairman of the Committee on the
- 8 Budget may revise the allocations of a committee or com-
- 9 mittees, aggregates, and other appropriate levels in this
- 10 resolution for any bill, joint resolution, amendment, or
- 11 conference report, which contains matter within the juris-
- 12 diction of the Committee on Energy and Commerce that
- 13 expands coverage and improves children's health through
- 14 the State Childrens Health Insurance Program (SCHIP)
- 15 under title XXI of the Social Security Act and the pro-
- 16 gram under title XIX of such Act (commonly known as
- 17 Medicaid) and that increases new budget authority that
- 18 will result in no more than \$50,000,000,000 in outlays
- 19 in fiscal years 2008 through 2013, and others which con-
- 20 tain offsets so designated for the purpose of this section
- 21 within the jurisdiction of another committee or commit-
- 22 tees, if the combined changes would not increase the def-
- 23 icit or decrease the surplus for the period of fiscal years
- 24 2008 through 2013 or for the period of fiscal years 2008
- 25 through 2018.

1	SEC. 302. DEFICIT-NEUTRAL RESERVE FUND FOR VET
2	ERANS AND SERVICEMEMBERS.
3	In the House, the chairman of the Committee on the
4	Budget may revise the allocations, aggregates, and other
5	appropriate levels in this resolution for any bill, joint reso-
6	lution, amendment, or conference report that—
7	(1) enhances medical care for wounded or dis-
8	abled military personnel or veterans;
9	(2) maintains affordable health care for mili-
10	tary retirees and veterans;
11	(3) improves disability benefits or evaluations
12	for wounded or disabled military personnel or vet-
13	erans, including measures to expedite the claims
14	process;
15	(4) expands eligibility to permit additional dis-
16	abled military retirees to receive both disability com-
17	pensation and retired pay;
18	(5) eliminates the offset between Survivor Ben-
19	efit Plan annuities and veterans' dependency and in-
20	demnity compensation; or
21	(6) provides or increases benefits for Filipino
22	veterans of World War II or their survivors and de-
23	pendents;
24	by the amounts provided in such measure if such measure
25	would not increase the deficit or decrease the surplus for

- 1 the period of fiscal years 2008 through 2013 or for the
- 2 period of fiscal years 2008 through 2018.
- 3 SEC. 303. DEFICIT-NEUTRAL RESERVE FUND FOR EDU-
- 4 CATION BENEFITS FOR SERVICEMEMBERS,
- 5 VETERANS, AND THEIR FAMILIES.
- 6 In the House, the chairman of the Committee on the
- 7 Budget may revise the allocations, aggregates, and other
- 8 appropriate levels in this resolution for any bill, joint reso-
- 9 lution, amendment, or conference report that enhances
- 10 education benefits or assistance for servicemembers (in-
- 11 cluding Active Duty, National Guard, and Reserve), vet-
- 12 erans, or their spouses, survivors, or dependents by the
- 13 amounts provided in such measure if such measure would
- 14 not increase the deficit or decrease the surplus for the pe-
- 15 riod of fiscal years 2008 through 2013 or for the period
- 16 of fiscal years 2008 through 2018.
- 17 SEC. 304. DEFICIT-NEUTRAL RESERVE FUND FOR INFRA-
- 18 STRUCTURE INVESTMENT.
- 19 In the House, the chairman of the Committee on the
- 20 Budget may revise the allocations, aggregates, and other
- 21 appropriate levels in this resolution for any bill, joint reso-
- 22 lution, amendment, or conference report that provides for
- 23 increased investment in infrastructure projects by the
- 24 amounts provided in such measure if such measure would
- 25 not increase the deficit or decrease the surplus for the pe-

- 1 riod of fiscal years 2008 through 2013 or for the period
- 2 of fiscal years 2008 through 2018.
- 3 SEC. 305. DEFICIT-NEUTRAL RESERVE FUND FOR RENEW-
- 4 ABLE ENERGY AND ENERGY EFFICIENCY.
- 5 In the House, the chairman of the Committee on the
- 6 Budget may revise the allocations, aggregates, and other
- 7 appropriate levels in this resolution for any bill, joint reso-
- 8 lution, amendment, or conference report that provides tax
- 9 incentives for or otherwise encourages the production of
- 10 renewable energy or increased energy efficiency; encour-
- 11 ages investment in emerging energy or vehicle technologies
- 12 or carbon capture and sequestration; provides for reduc-
- 13 tions in greenhouse gas emissions; or facilitates the train-
- 14 ing of workers for these industries ("green collar jobs")
- 15 by the amounts provided in such measure if such measure
- 16 would not increase the deficit or decrease the surplus for
- 17 the period of fiscal years 2008 through 2013 or for the
- 18 period of fiscal years 2008 through 2018.
- 19 SEC. 306. DEFICIT-NEUTRAL RESERVE FUND FOR MIDDLE-
- 20 INCOME TAX RELIEF AND ECONOMIC EQUITY.
- In the House, the chairman of the Committee on the
- 22 Budget may revise the allocations, aggregates, and other
- 23 appropriate levels in this resolution for any bill, joint reso-
- 24 lution, amendment, or conference report that provides for
- 25 tax relief for middle-income families and taxpayers or en-

- 1 hanced economic equity, such as extension of the child tax
- 2 credit, extension of marriage penalty relief, extension of
- 3 the 10 percent individual income tax bracket, elimination
- 4 of estate taxes on all but a minute fraction of estates by
- 5 reforming and substantially increasing the unified credit,
- 6 extension of the research and experimentation tax credit,
- 7 extension of the deduction for small business expensing,
- 8 extension of the deduction for State and local sales taxes,
- 9 and a tax credit for school construction bonds, by the
- 10 amounts provided in such measure if such measure would
- 11 not increase the deficit or decrease the surplus for the pe-
- 12 riod of fiscal years 2008 through 2013 or for the period
- 13 of fiscal years 2008 through 2018.

#### 14 SEC. 307. DEFICIT-NEUTRAL RESERVE FUND FOR REFORM

#### 15 OF THE ALTERNATIVE MINIMUM TAX.

- In the House, the chairman of the Committee on the
- 17 Budget may revise the allocations, aggregates, and other
- 18 appropriate levels in this resolution for any bill, joint reso-
- 19 lution, amendment, or conference report that provides for
- 20 reform of the Internal Revenue Code of 1986 by reducing
- 21 the tax burden of the alternative minimum tax on middle-
- 22 income families by the amounts provided in such measure
- 23 if such measure would not increase the deficit or decrease
- 24 the surplus for the period of fiscal years 2008 through
- 25 2013 or for the period of fiscal years 2008 through 2018.

### 1 SEC. 308. DEFICIT-NEUTRAL RESERVE FUND FOR HIGHER

- 2 EDUCATION.
- 3 In the House, the chairman of the Committee on the
- 4 Budget may revise the allocations, aggregates, and other
- 5 appropriate levels in this resolution for any bill, joint reso-
- 6 lution, amendment, or conference report that makes col-
- 7 lege more affordable or accessible through reforms to the
- 8 Higher Education Act of 1965 or other legislation by the
- 9 amounts provided in such measure if such measure would
- 10 not increase the deficit or decrease the surplus for the pe-
- 11 riod of fiscal years 2008 through 2013 or for the period
- 12 of fiscal years 2008 through 2018.
- 13 SEC. 309. DEFICIT-NEUTRAL RESERVE FUND FOR AFFORD-
- 14 ABLE HOUSING.
- 15 In the House, the chairman of the Committee on the
- 16 Budget may revise the allocations, aggregates, and other
- 17 appropriate levels in this resolution for any bill, joint reso-
- 18 lution, amendment, or conference report that provides for
- 19 an affordable housing fund, offset by reforming the regu-
- 20 lation of certain government-sponsored enterprises, by the
- 21 amounts provided in such measure if such measure would
- 22 not increase the deficit or decrease the surplus for the pe-
- 23 riod of fiscal years 2008 through 2013 or for the period
- 24 of fiscal years 2008 through 2018.

1	SEC. 310. DEFICIT-NEUTRAL RESERVE FUND FOR MEDI-
2	CARE IMPROVEMENTS.
3	In the House, the chairman of the Committee on the
4	Budget may revise the allocations, aggregates, and other
5	appropriate levels in this resolution for any bill, joint reso-
6	lution, amendment, or conference report that improves the
7	Medicare program for beneficiaries and protects access to
8	care, through measures such as increasing the reimburse-
9	ment rate for physicians while protecting beneficiaries
10	from associated premium increases and making improve-
11	ments to the prescription drug program under part D, by
12	the amounts provided in such measure if such measure
13	would not increase the deficit or decrease the surplus for
14	the period of fiscal years 2008 through 2013 or for the
15	period of fiscal years 2008 through 2018.
16	SEC. 311. DEFICIT-NEUTRAL RESERVE FUND FOR HEALTH
17	CARE QUALITY, EFFECTIVENESS, AND EFFI-
18	CIENCY.
19	In the House, the chairman of the Committee on the
20	Budget may revise the allocations, aggregates, and other
21	appropriate levels in this resolution for any bill, joint reso-
22	lution, amendment, or conference report that—
23	(1) provides incentives or other support for
24	adoption of modern information technology, includ-
25	ing electronic prescribing, to improve quality and
26	protect privacy in health care;

- 1 (2) establishes a new Federal or public-private 2 initiative for research on the comparative effective-3 ness of different medical interventions; or
- 4 (3) provides parity between health insurance 5 coverage of mental health benefits and benefits for 6 medical and surgical services, including parity in 7 public programs;
- 8 by the amounts provided in such measure if such measure
- 9 would not increase the deficit or decrease the surplus for
- 10 the period of fiscal years 2008 through 2013 or for the
- 11 period of fiscal years 2008 through 2018.
- 12 SEC. 312. DEFICIT-NEUTRAL RESERVE FUND FOR MED-
- 13 ICAID AND OTHER PROGRAMS.
- 14 (a) REGULATIONS AND ADMINISTRATIVE ACTIONS.—
- 15 In the House, the chairman of the Committee on the
- 16 Budget may revise the allocations, aggregates, and other
- 17 appropriate levels in this resolution for any bill, joint reso-
- 18 lution, amendment, or conference report that prevents or
- 19 delays the implementation or administration of regulations
- 20 or other administrative actions that would affect the Med-
- 21 icaid, SCHIP, or other programs by the amounts provided
- 22 in such measure if such measure would not increase the
- 23 deficit or decrease the surplus for the period of fiscal years
- 24 2008 through 2013 or for the period of fiscal years 2008
- 25 through 2018.

1	(b) Transitional Medical Assistance and
2	QUALIFYING INDIVIDUALS.—In the House, the chairman
3	of the Committee on the Budget may revise the alloca-
4	tions, aggregates, and other appropriate levels in this reso-
5	lution for any bill, joint resolution, amendment, or con-
6	ference report that extends the transitional medical assist-
7	ance program or the qualifying individuals program, which
8	are included in title XIX of the Social Security Act, by
9	the amounts provided in such measure if such measure
10	would not increase the deficit or decrease the surplus for
11	the period of fiscal years 2008 through 2013 or for the
12	period of fiscal years 2008 through 2018.
13	SEC. 313. DEFICIT-NEUTRAL RESERVE FUND FOR TRADE
13 14	SEC. 313. DEFICIT-NEUTRAL RESERVE FUND FOR TRADE ADJUSTMENT ASSISTANCE AND UNEMPLOY-
14	ADJUSTMENT ASSISTANCE AND UNEMPLOY-
14 15	ADJUSTMENT ASSISTANCE AND UNEMPLOY- MENT INSURANCE MODERNIZATION.
<ul><li>14</li><li>15</li><li>16</li></ul>	ADJUSTMENT ASSISTANCE AND UNEMPLOY- MENT INSURANCE MODERNIZATION.  In the House, the chairman of the Committee on the
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	ADJUSTMENT ASSISTANCE AND UNEMPLOY- MENT INSURANCE MODERNIZATION.  In the House, the chairman of the Committee on the Budget may revise the allocations, aggregates, and other
14 15 16 17 18	ADJUSTMENT ASSISTANCE AND UNEMPLOY- MENT INSURANCE MODERNIZATION.  In the House, the chairman of the Committee on the Budget may revise the allocations, aggregates, and other appropriate levels in this resolution for any bill, joint reso-
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li><li>19</li></ul>	ADJUSTMENT ASSISTANCE AND UNEMPLOY- MENT INSURANCE MODERNIZATION.  In the House, the chairman of the Committee on the Budget may revise the allocations, aggregates, and other appropriate levels in this resolution for any bill, joint reso- lution, amendment, or conference report that reauthorizes
14 15 16 17 18 19 20	ADJUSTMENT ASSISTANCE AND UNEMPLOY- MENT INSURANCE MODERNIZATION.  In the House, the chairman of the Committee on the Budget may revise the allocations, aggregates, and other appropriate levels in this resolution for any bill, joint resolution, amendment, or conference report that reauthorizes the trade adjustment assistance program to better meet
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li><li>19</li><li>20</li><li>21</li></ul>	ADJUSTMENT ASSISTANCE AND UNEMPLOY- MENT INSURANCE MODERNIZATION.  In the House, the chairman of the Committee on the Budget may revise the allocations, aggregates, and other appropriate levels in this resolution for any bill, joint resolution, amendment, or conference report that reauthorizes the trade adjustment assistance program to better meet the challenges of globalization or modernizes the unem-

1	plus for the period of fiscal years 2008 through 2013 or
2	for the period of fiscal years 2008 through 2018.
3	SEC. 314. DEFICIT-NEUTRAL RESERVE FUND FOR COUNTY
4	PAYMENTS LEGISLATION.
5	In the House, the chairman of the Committee on the
6	Budget may revise the allocations, aggregates, and other
7	appropriate levels in this resolution for any bill, joint reso-
8	lution, amendment, or conference report that provides for
9	the reauthorization of the Secure Rural Schools and Com-
10	munity Self Determination Act of 2000 (Public Law 106–
11	393) or makes changes to the Payments in Lieu of Taxes
12	Act of 1976 (Public Law 94–565) by the amounts pro-
13	vided in such measure if such measure would not increase
14	the deficit or decrease the surplus for the period of fiscal
15	years 2008 through 2013 or for the period of fiscal years
16	2008 through 2018.
17	SEC. 315. DEFICIT-NEUTRAL RESERVE FUND FOR SAN JOA-
18	QUIN RIVER RESTORATION AND NAVAJO NA-
19	TION WATER RIGHTS SETTLEMENTS.
20	In the House, the chairman of the Committee on the
21	Budget may revise the allocations, aggregates, and other
22	appropriate levels in this resolution for any bill, joint reso-
23	lution, amendment, or conference report that would fulfill
24	the purposes of the San Joaquin River Restoration Settle-

25 ment Act or implement a Navajo Nation water rights set-

- 1 tlement as authorized by the Northwestern New Mexico
- 2 Rural Water Projects Act by the amounts provided in such
- 3 measure if such measure would not increase the deficit
- 4 or decrease the surplus for the period of fiscal years 2008
- 5 through 2013 or for the period of fiscal years 2008
- 6 through 2018.

### 7 SEC. 316. DEFICIT-NEUTRAL RESERVE FUND FOR THE NA-

- 8 TIONAL PARK CENTENNIAL FUND.
- 9 In the House, the chairman of the Committee on the
- 10 Budget may revise the allocations, aggregates, and other
- 11 appropriate levels in this resolution for any bill, joint reso-
- 12 lution, amendment, or conference report that provides for
- 13 the establishment of the National Parks Centennial Fund
- 14 by the amounts provided in such measure for that purpose
- 15 if such measure would not increase the deficit or decrease
- 16 the surplus for the period of fiscal years 2008 through
- 17 2013 or for the period of fiscal years 2008 through 2018
- 18 SEC. 317. DEFICIT-NEUTRAL RESERVE FUND FOR CHILD
- 19 SUPPORT ENFORCEMENT.
- In the House, the chairman of the Committee on the
- 21 Budget may revise the allocations, aggregates, and other
- 22 appropriate levels in this resolution for any bill, joint reso-
- 23 lution, amendment, or conference report that improves
- 24 Federal child support collection efforts or results in more
- 25 collected child support reaching families by the amounts

- 1 provided in such measure if such measure would not in-
- 2 crease the deficit or decrease the surplus for the period
- 3 of fiscal years 2008 through 2013 or for the period of
- 4 fiscal years 2008 through 2018.

# 5 TITLE IV—BUDGET

# 6 **ENFORCEMENT**

- 7 SEC. 401. PROGRAM INTEGRITY INITIATIVES.
- 8 (a) Adjustments to Discretionary Spending
- 9 Limits.—
- 10 (1) Continuing disability reviews and
- 11 SUPPLEMENTAL SECURITY INCOME REDETERMINA-
- 12 TIONS.—In the House, prior to consideration of a
- bill or joint resolution making appropriations for fis-
- 14 cal year 2009 that appropriates \$264,000,000 for
- continuing disability reviews and Supplemental Secu-
- 16 rity Income redeterminations for the Social Security
- 17 Administration, and provides an additional appro-
- priation of up to \$240,000,000, and the amount is
- designated for continuing disability reviews and Sup-
- 20 plemental Security Income redeterminations for the
- 21 Social Security Administration, the allocation to the
- Committee on Appropriations shall be increased by
- 23 the amount of the additional budget authority and
- outlays resulting from that budget authority for fis-
- 25 cal year 2009.

(2) Internal revenue service tax compliance.—In the House, prior to consideration of a bill or joint resolution making appropriations for fiscal year 2009 that appropriates \$6,997,000,000 to the Internal Revenue Service and the amount is designated to improve compliance with the provisions of the Internal Revenue Code of 1986 and provides an additional appropriation of up to \$490,000,000, and the amount is designated to improve compliance with the provisions of the Internal Revenue Code of 1986, the allocation to the Committee on Appropriations shall be increased by the amount of the additional budget authority and outlays resulting from that budget authority for fiscal year 2009.

(3) Health care fraud and abuse control Program.—In the House, prior to consideration of a bill or joint resolution making appropriations for fiscal year 2009 that appropriates up to \$198,000,000 and the amount is designated to the health care fraud and abuse control program at the Department of Health and Human Services, the allocation to the Committee on Appropriations shall be increased by the amount of additional budget authority and outlays resulting from that budget authority for fiscal year 2009.

1 (4) Unemployment insurance program in-2 TEGRITY ACTIVITIES.—In the House, prior to con-3 sideration of a bill or joint resolution making appropriations for fiscal year 2009 that appropriates 5 \$10,000,000 for in-person reemployment and eligi-6 bility assessments and unemployment insurance im-7 proper payment reviews for the Department of 8 Labor and provides an additional appropriation of 9 up to \$40,000,000, and the amount is designated for 10 in-person reemployment and eligibility assessments and unemployment insurance improper payment re-12 views for the Department of Labor, the allocation to 13 the Committee on Appropriations shall be increased 14 by the amount of additional budget authority and 15 outlays resulting from that budget authority for fis-16 cal year 2009.

### (b) Procedure for Adjustments.—

(1) In General.—In the House, prior to consideration of a bill, joint resolution, amendment, or conference report, the chairman of the Committee on the Budget shall make the adjustments set forth in subsection (a) for the incremental new budget authority in that measure and the outlays resulting from that budget authority if that measure meets the requirements set forth in subsection (a), except

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- that no adjustment shall be made for provisions exempted for the purposes of titles III and IV of the Congressional Budget Act of 1974 under section 404 of this resolution.
- 5 (2) Matters to be adjust-6 ments referred to in paragraph (1) are to be made 7 to—
- 8 (A) the allocations made pursuant to the 9 appropriate concurrent resolution on the budget 10 pursuant to section 302(a) of the Congressional 11 Budget Act of 1974; and
- 12 (B) the budgetary aggregates as set forth 13 in this resolution.

### 14 SEC. 402. OVERSIGHT OF GOVERNMENT PERFORMANCE.

15 In the House, all committees are directed to review programs within their jurisdiction to root out waste, fraud, 16 17 and abuse in program spending, giving particular scrutiny 18 to issues raised by Government Accountability Office reports. Based on these oversight efforts and committee per-19 formance reviews of programs within their jurisdiction, 20 21 committees are directed to include recommendations for improved governmental performance in their annual views 23 and estimates reports required under section 301(d) of the Congressional Budget Act of 1974 to the Committee on

the Budget.

### 1 SEC. 403. POINT OF ORDER AGAINST ADVANCE APPROPRIA-

- 2 TIONS.
- 3 (a) In General.—In the House, except as provided
- 4 in subsection (b), a bill or joint resolution making a gen-
- 5 eral appropriation or continuing appropriation, or an
- 6 amendment thereto or a conference report thereon, may
- 7 not provide for advance appropriations.
- 8 (b) Exceptions.—In the House, an advance appro-
- 9 priation may be provided for fiscal year 2010 for pro-
- 10 grams, projects, activities, or accounts identified in the re-
- 11 port to accompany this resolution or the joint explanatory
- 12 statement of managers to accompany this resolution under
- 13 the heading "Accounts Identified for Advance Appropria-
- 14 tions" in an aggregate amount not to exceed
- 15 \$27,558,000,000 in new budget authority, and for 2011,
- 16 accounts separately identified under the same heading.
- 17 (c) Definition.—In this section, the term "advance
- 18 appropriation" means any new discretionary budget au-
- 19 thority provided in a bill or joint resolution making gen-
- 20 eral appropriations or any new discretionary budget au-
- 21 thority provided in a bill or joint resolution continuing ap-
- 22 propriations for fiscal year 2009 that first becomes avail-
- 23 able for any fiscal year after 2009.

1	SEC.	<b>404.</b>	<b>OVERSEAS</b>	<b>DEPLOYMENTS</b>	<b>AND</b>	<b>EMERGENCY</b>

- 2 NEEDS.
- 3 (a) Overseas Deployments and Related Activi-
- 4 TIES.—In the House, if any bill, joint resolution, amend-
- 5 ment, or conference report makes appropriations for fiscal
- 6 year 2008 or fiscal year 2009 for overseas deployments
- 7 and related activities, and such amounts are so designated
- 8 pursuant to this subsection, then new budget authority
- 9 and outlays resulting therefrom shall not count for the
- 10 purposes of titles III and IV of the Congressional Budget
- 11 Act of 1974.
- 12 (b) EMERGENCY NEEDS.—In the House, if any bill,
- 13 joint resolution, amendment, or conference report makes
- 14 appropriations for discretionary amounts, and such
- 15 amounts are designated as necessary to meet emergency
- 16 needs, then the new budget authority and outlays resulting
- 17 therefrom shall not count for the purposes of titles III and
- 18 IV of the Congressional Budget Act of 1974.
- 19 SEC. 405. BUDGETARY TREATMENT OF CERTAIN DISCRE-
- 20 TIONARY ADMINISTRATIVE EXPENSES.
- 21 (a) In General.—In the House, notwithstanding
- 22 section 302(a)(1) of the Congressional Budget Act of
- 23 1974, section 13301 of the Budget Enforcement Act of
- 24 1990, and section 4001 of the Omnibus Budget Reconcili-
- 25 ation Act of 1989, the joint explanatory statement accom-
- 26 panying the conference report on any concurrent resolu-

- 1 tion on the budget shall include in its allocation under sec-
- 2 tion 302(a) of the Congressional Budget Act of 1974 to
- 3 the Committee on Appropriations amounts for the discre-
- 4 tionary administrative expenses of the Social Security Ad-
- 5 ministration and of the Postal Service.
- 6 (b) Special Rule.—In the House, for purposes of
- 7 applying section 302(f) of the Congressional Budget Act
- 8 of 1974, estimates of the level of total new budget author-
- 9 ity and total outlays provided by a measure shall include
- 10 any off-budget discretionary amounts.
- 11 SEC. 406. APPLICATION AND EFFECT OF CHANGES IN ALLO-
- 12 CATIONS AND AGGREGATES.
- 13 (a) APPLICATION.—Any adjustments of allocations
- 14 and aggregates made pursuant to this resolution shall—
- 15 (1) apply while that measure is under consider-
- 16 ation;
- 17 (2) take effect upon the enactment of that
- measure; and
- 19 (3) be published in the Congressional Record as
- soon as practicable.
- 21 (b) Effect of Changed Allocations and Ag-
- 22 GREGATES.—Revised allocations and aggregates resulting
- 23 from these adjustments shall be considered for the pur-
- 24 poses of the Congressional Budget Act of 1974 as alloca-
- 25 tions and aggregates contained in this resolution.

1	(c) Budget Committee Determinations.—In the
2	House, for purposes of this resolution, the levels of new
3	budget authority, outlays, direct spending, new entitle-
4	ment authority, revenues, deficits, and surpluses for a fis-
5	cal year or period of fiscal years shall be determined on
6	the basis of estimates made by the Committee on the
7	Budget.
8	SEC. 407. ADJUSTMENTS TO REFLECT CHANGES IN CON-
9	CEPTS AND DEFINITIONS.
10	In the House, upon the enactment of any bill or joint
11	resolution providing for a change in concepts or defini-
12	tions, the chairman of the Committee on the Budget may
13	make adjustments to the levels and allocations in this res-
14	olution in accordance with section 251(b) of the Balanced
15	Budget and Emergency Deficit Control Act of 1985 (as
16	in effect prior to September 30, 2002).
17	SEC. 408. EXERCISE OF RULEMAKING POWERS.
18	The House adopts the provisions of this title—
19	(1) as an exercise of the rulemaking power of
20	the House and as such they shall be considered as
21	part of the rules of the House, and these rules shall
22	supersede other rules of the House only to the ex-
23	tent that they are inconsistent with other such rules
24	of the House; and

1	(2) with full recognition of the constitutional
2	right of the House to change those rules at any
3	time, in the same manner, and to the same extent
4	as in the case of any other rule of the House.
5	TITLE V—POLICY
6	SEC. 501. POLICY ON MIDDLE-INCOME TAX RELIEF.
7	It is the policy of this resolution to—
8	(1) minimize fiscal burdens on middle-income
9	families and their children and grandchildren;
10	(2) provide immediate relief for the tens of mil-
11	lions of middle-income households who would other-
12	wise be subject to the alternative minimum tax
13	(AMT) under current law, in the context of perma-
14	nent, revenue-neutral AMT reform; and
15	(3) support extension of middle-income tax re-
16	lief and enhanced economic equity through policies
17	such as—
18	(A) extension of the child tax credit;
19	(B) extension of marriage penalty relief;
20	(C) extension of the 10 percent individual
21	income tax bracket;
22	(D) elimination of estate taxes on all but
23	a minute fraction of estates by reforming and
24	substantially increasing the unified tax credit;

1	(E) extension of the research and experi-
2	mentation tax credit;
3	(F) extension of the deduction for State
4	and local sales taxes;
5	(G) extension of the deduction for small
6	business expensing; and
7	(H) enactment of a tax credit for school
8	construction bonds.
9	This resolution assumes that the cost of enacting such
10	policies is offset by reforms within the Internal Revenue
11	Code of 1986 that promote a fairer distribution of taxes
12	across families and generations, economic efficiency, high-
13	er rates of tax compliance to close the "tax gap," and re-
14	duced taxpayer burdens through tax simplification.
15	SEC. 502. POLICY ON DEFENSE PRIORITIES.
16	It is the policy of this resolution that—
17	(1) the Administration's budget requests should
18	comply with section 1008, Public Law 109–364, the
19	John Warner National Defense Authorization Act
20	for Fiscal Year 2007, and the Administration should
21	no longer attempt to fund overseas military oper-
22	ations through emergency supplemental appropria-
23	tions requests;

- 1 (2) the Department of Defense should exclude 2 nonwar requirements from its funding requests for 3 Iraq and Afghanistan;
  - (3) implementing the recommendation of the National Commission on Terrorist Attacks Upon the United States (commonly referred to as the 9/11 Commission) to adequately fund cooperative threat reduction and nuclear nonproliferation programs (securing "loose nukes") is a high priority and should receive far greater emphasis than the President's budget provides;
  - (4) readiness of our troops, particularly the National Guard and Reserve, is a high priority, and that greater emphasis needs to be placed on mitigating equipment and training shortfalls;
  - (5) TRICARE fees for military retirees under the age of 65 should not be increased as the President's budget proposes;
  - (6) military pay and benefits should be enhanced to improve the quality of life of military personnel;
  - (7) improving military health care services continues to be a high priority and adequate funding to ensure quality health care for returning combat veterans should be provided;

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- (8) higher priority defense needs could be addressed by funding missile defense at an adequate but lower level, not providing funding for development of space-based missile defense interceptors, and by restraining excessive cost and schedule growth in defense research, development and procurement programs;
  - (9) the Department of Defense should reassess current defense plans to ensure that weapons developed to counter cold war-era threats are not redundant and are applicable to 21st century threats;
  - (10) sufficient resources should be provided for the Department of Defense to do an aggressive job of addressing as many as possible of the 1,260 unimplemented recommendations made by the Government Accountability Office (GAO) over the last 7 years to improve practices at the Department of Defense, including investigation of the billions of dollars of obligations, disbursements and overcharges for which the Department of Defense cannot account;
  - (11) savings from the actions recommended in paragraphs (8) and (10) of this section should be used to fund the priorities identified in paragraphs (3) through (7);

1	(12) the Department of Defense report to Con-
2	gress on its assessment of cold war weapons and
3	progress on implementing GAO recommendations as
4	outlined in paragraphs (9) and (10) by a time deter-
5	mined by the appropriate authorizing committees;
6	and
7	(13) the GAO report to the appropriate con-
8	gressional committees by the end of the 110th Con-
9	gress regarding the Department of Defense's
10	progress in implementing its audit recommendations.
11	TITLE VI—SENSE OF THE HOUSE
12	SEC. 601. SENSE OF THE HOUSE ON THE INNOVATION
13	AGENDA AND AMERICA COMPETES ACT.
13 14	AGENDA AND AMERICA COMPETES ACT.  It is the sense of the House that—
14	It is the sense of the House that—
14 15	It is the sense of the House that—  (1) the House should provide sufficient funding
14 15 16	It is the sense of the House that—  (1) the House should provide sufficient funding so that our Nation may continue to be the world
14 15 16 17	It is the sense of the House that—  (1) the House should provide sufficient funding so that our Nation may continue to be the world leader in education, innovation and economic
14 15 16 17 18	It is the sense of the House that—  (1) the House should provide sufficient funding so that our Nation may continue to be the world leader in education, innovation and economic growth;
14 15 16 17 18	It is the sense of the House that—  (1) the House should provide sufficient funding so that our Nation may continue to be the world leader in education, innovation and economic growth;  (2) last year, Congress passed and the President statement of the House that—  (3) the House should provide sufficient funding so that our Nation may continue to be the world leader in education, innovation and economic growth;
14 15 16 17 18 19 20	It is the sense of the House that—  (1) the House should provide sufficient funding so that our Nation may continue to be the world leader in education, innovation and economic growth;  (2) last year, Congress passed and the President signed the America COMPETES Act, bipar-
14 15 16 17 18 19 20 21	It is the sense of the House that—  (1) the House should provide sufficient funding so that our Nation may continue to be the world leader in education, innovation and economic growth;  (2) last year, Congress passed and the President signed the America COMPETES Act, bipartisan legislation designed to ensure that American

- (3) this resolution supports the efforts authorized in the America COMPETES Act, providing substantially increased funding above the President's requested level for 2009, and increased amounts after 2009 in Function 250 (General Science, Space and Technology) and Function 270 (Energy);
  - (4) additional increases for scientific research and education are included in Function 500 (Education, Employment, Training and Social Services), Function 550 (Health), Function 300 (Environment and Natural Resources), and Function 370 (Commerce and Housing Credit), all of which receive more funding than the President's budget provides;
  - (5) because America's greatest resource for innovation resides within classrooms across the country, the increased funding provided in this resolution will support initiatives within the America COMPETES Act to educate tens of thousands of new scientists, engineers, and mathematicians, and place highly qualified teachers in math and science K–12 classrooms; and
  - (6) because independent scientific research provides the foundation for innovation and future technologies, this resolution will keep us on the path toward doubling funding for the National Science

- Foundation, basic research in the physical sciences, and collaborative research partnerships, and toward achieving energy independence through the development of clean and sustainable alternative energy technologies.
- 6 SEC. 602. SENSE OF THE HOUSE ON SERVICEMEMBERS'
- 7 AND VETERANS' HEALTH CARE AND OTHER
- 8 PRIORITIES.

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- 9 It is the sense of the House that—
- 10 (1) the House supports excellent health care for 11 current and former members of the United States 12 Armed Services—they have served well and honor-13 ably and have made significant sacrifices for this 14 Nation;
  - (2) this resolution provides \$48,150,000,000 in discretionary budget authority for 2009 for Function 700 (Veterans Benefits and Services), including veterans' health care, which is \$4,888,000,000 more than the 2008 level, \$3,602,000,000 more than the Congressional Budget Office's baseline level for 2009, and \$3,232,000,000 more than the President's budget for 2009; and also provides more discretionary budget authority than the President's budget in every year after 2009;

- 1 (3) this resolution provides funding to continue 2 addressing problems such as those identified at Wal-3 ter Reed Army Medical Center to improve military 4 and veterans' health care facilities and services;
  - (4) this resolution assumes the rejection of the health care enrollment fees and pharmaceutical copayment increases in the President's budget;
  - (5) this resolution provides additional funding above the President's inadequate budget levels for the Department of Veterans Affairs to research and treat veterans' mental health, post-traumatic stress disorder, and traumatic brain injury; and
  - (6) this resolution provides additional funding above the President's inadequate budget levels for the Department of Veterans Affairs to improve the speed and accuracy of its processing of disability compensation claims, including funding to hire additional personnel above the President's requested level.

### 20 SEC. 603. SENSE OF THE HOUSE ON HOMELAND SECURITY.

- 21 It is the sense of the House that—
- 22 (1) this resolution assumes additional homeland 23 security funding above the President's requested 24 level for 2009 and every subsequent year;

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- 1 (2) this resolution assumes funding above the 2 President's requested level for 2009, and additional 3 amounts in subsequent years, in the four budget functions—Function 400 (Transportation), Function 5 450 (Community and Regional Development), Func-6 tion 550 (Health), and Function 750 (Administration of Justice)—that fund most nondefense home-7 8 land security activities; and 9 (3) the homeland security funding provided in 10 this resolution will help to strengthen the security of
- 11 our Nation's transportation system, particularly our 12 ports where significant security shortfalls still exist 13 and foreign ports, by expanding efforts to identify 14 and scan all high-risk United States-bound cargo, 15 equip, train and support first responders (including 16 enhancing interoperable communications and emer-17 gency management), strengthen border patrol, and 18 increase the preparedness of the public health sys-19 tem.

# 20 SEC. 604. SENSE OF THE HOUSE REGARDING LONG-TERM

- 21 FISCAL REFORM.
- It is the sense of the House that—
- 23 (1) both the Government Accountability Office 24 and the Congressional Budget Office have warned

- that the Federal budget is on an unsustainable path
  of rising deficits and debt;
- 3 (2) using recent trend data and reasonable pol-4 icy assumptions, CBO has projected that the gap be-5 tween spending and revenues over the next 75 years 6 will reach 6.9 percent of GDP;
  - (3) publicly held debt will rise from 36 percent today to 400 percent of GDP by the decade beginning in 2050 under CBO's alternative policy scenario;
  - (4) the most significant factor affecting the long-term Federal fiscal landscape is the expectation that total public and private health spending will continue to grow faster than the economy;
  - (5) the House calls upon governmental and nongovernmental experts to develop specific options to reform the health care system and control costs, that further research and analysis on topics including comparative effectiveness, health information technology, preventative care, and provider incentives is needed, and that of critical importance is the development of a consensus on the appropriate methods for estimating the budgetary impact and health outcome effects of these proposals; and

1 (6) immediate policy action is needed to address 2 the long-term fiscal challenges facing the United 3 States, including the rising costs of entitlements, in a manner that is fiscally responsible, equitable, and 5 lasting, and that also honors commitments made to 6 beneficiaries, and that such action should be bipar-7 tisan, bicameral, involve both legislative and execu-8 tive branch participants, as well as public participa-9 tion, and be conducted in a manner that ensures 10 full, fair, and timely Congressional consideration.

# 11 SEC. 605. SENSE OF THE HOUSE REGARDING WASTE,

- 12 FRAUD, AND ABUSE.
- 13 It is the sense of the House that—
- 14 (1) all committees should examine programs 15 within their jurisdiction to identify wasteful and 16 fraudulent spending;
  - (2) title IV of this resolution includes cap adjustments to provide appropriations for agencies that control programs that accounted for a significant share of improper payments reported by Federal agencies: Social Security Administration Continuing Disability Reviews, the Medicare/Medicaid Health Care Fraud and Abuse Control Program, and Unemployment Insurance Program Integrity;

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1	(3) title IV also includes a cap adjustment for
2	the Internal Revenue Services for tax compliance ef-
3	forts to close the \$300,000,000,000 tax gap;
4	(4) the resolution's deficit-neutral reserve funds
5	require authorizing committees to cut lower priority
6	and wasteful spending to accommodate any new
7	high-priority entitlement benefits; and
8	(5) title IV of the resolution directs all commit-
9	tees to review the performance of programs within
10	their jurisdiction and report recommendations annu-
11	ally to the Committee on the Budget as part of the
12	views and estimates process required by section
13	301(d) of the Congressional Budget Act.
14	SEC. 606. SENSE OF THE HOUSE REGARDING EXTENSION
15	OF THE STATUTORY PAY-AS-YOU-GO RULE.
16	It is the sense of the House that to reduce the deficit,
17	Congress should extend the PAYGO rules originally en-
18	acted in the Budget Enforcement Act of 1990.
19	SEC. 607. SENSE OF THE HOUSE ON LONG-TERM BUDG-
20	ETING.
21	It is the sense of the Congress that the determination
22	of the congressional budget for the United States Govern-
23	ment and the President's budget request should include
24	consideration of the Financial Report of the United States
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1	ernments net operating cost, financial position, and long-
2	term liabilities.
3	SEC. 608. SENSE OF THE HOUSE REGARDING THE NEED TO
4	MAINTAIN AND BUILD UPON EFFORTS TO
5	FIGHT HUNGER.
6	It is the sense of the House that—
7	(1) 35.5 million Americans (12.6 million of
8	them children) are food insecure—uncertain of hav-
9	ing, or unable to acquire, enough food, and that
10	11.1 million Americans are hungry because of lack
11	of food;
12	(2) despite the critical contributions of the De-
13	partment of Agriculture nutrition programs (particu-
14	larly the food stamp program), which significantly
15	reduced payment error rates while providing help to
16	partially mitigate the effects of rising poverty and
17	unemployment, significant need remains, even
18	among families that receive food stamps;
19	(3) nearly 25 million people, including more
20	than nine million children and nearly three million
21	seniors, sought emergency food assistance from food
22	pantries, soup kitchens, shelters, and local charities
23	last year;
24	(4) legislation that passed the House with bi-
25	partisan support was an appropriate first step to-

1	ward ensuring that nutrition assistance keeps up
2	with inflation and rising food prices; and
3	(5) Department of Agriculture programs that
4	help us fight hunger should be maintained and that
5	the House should continue to seize opportunities to
6	reach Americans in need and to fight hunger.
7	SEC. 609. SENSE OF THE HOUSE REGARDING AFFORDABLE
8	HEALTH COVERAGE.
9	It is the sense of the House that—
10	(1) nearly 47 million Americans, including nine
11	million children, lack health insurance;
12	(2) people without health insurance are more
13	likely to experience problems getting medical care
14	and to be hospitalized for avoidable health problems;
15	(3) most Americans receive health coverage
16	through their employers, and a major issue facing all
17	employers is the rising cost of health insurance;
18	(4) small businesses, which have generated
19	most of the new jobs annually over the last decade,
20	have an especially difficult time affording health cov-
21	erage, because of higher administrative costs and
22	fewer people over whom to spread the risk of cata-
23	strophic costs;
24	(5) because it is especially costly for small busi-
25	nesses to provide health coverage, their employees

1	make up a large proportion of the Nation's unin-
2	sured individuals; and

(6) legislation consistent with the pay-as-you-go principle should be adopted that makes health insurance more affordable and accessible, with attention to the special circumstances affecting employees of small businesses, and that lowers costs and improves the quality of health care by encouraging integration of health information technology tools into the practice of medicine, and by promoting improvements in disease management and disease prevention.

### 12 SEC. 610. SENSE OF THE HOUSE REGARDING PAY PARITY.

It is the sense of the House that rates of compensation for civilian employees of the United States should be adjusted at the same time, and in the same proportion, as are rates of compensation for members of the uni-

## 17 formed services.

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# 18 SEC. 611. SENSE OF THE HOUSE REGARDING SUBPRIME

# 19 LENDING AND FORECLOSURES.

- It is the sense of the House that—
- 21 (1) over the last six months, the Nation has ex-22 perienced a significant increase in the number of 23 homeowners facing the risk of foreclosure with esti-24 mates of as many as 2.8 million subprime and other

1	distressed borrowers facing the loss of their homes
2	over the next five years;
3	(2) the rise in foreclosures not only has an im-
4	mediate, devastating impact on homeowners and
5	their families, but it also has ripple effects—
6	(A) local communities experiencing high
7	levels of foreclosures experience deterioration as
8	a result of the large number of vacant fore-
9	closed and abandoned homes;
10	(B) rising foreclosure rates can accelerate
11	drops in home prices, affecting all homeowners;
12	and
13	(C) home mortgage default and foreclosure
14	rates increase risk for lenders, further restrict-
15	ing the availability of credit, which can in turn
16	slow economic growth; and
17	(3) the rise in foreclosures is not only a crisis
18	for subprime borrowers, but a larger problem for
19	communities as a whole, and considering the multi-
20	layered effects of increasing foreclosures, the House
21	should consider steps to address this complex prob-
22	lem.
23	SEC. 612. SENSE OF HOUSE REGARDING THE IMPORTANCE
24	OF CHILD SUPPORT ENFORCEMENT.
25	It is the sense of the House that—

- 1 (1) additional legislative action is needed to en-2 sure that States have the necessary resources to col-3 lect all child support that is owed to families and to 4 allow them to pass 100 percent of support on to 5 families without financial penalty; and
  - (2) when 100 percent of child support payments are passed to the child, rather than administrative expenses, program integrity is improved and child support participation increases.

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# Union Calendar No. 331

# 110TH CONGRESS H. CON. RES. 312

[Report No. 110-543]

# CONCURRENT RESOLUTION

Revising the congressional budget for the United States Government for fiscal year 2008, establishing the congressional budget for the United States Government for fiscal year 2009, and setting forth appropriate budgetary levels for fiscal years 2010 through 2013.

March 7, 2008

Committed to the Committee of the Whole House on the State of the Union and ordered to be printed